

TETON COUNTY INTEGRATED SOLID WASTE AND RECYCLING (ISWR) ADVISORY BOARD

Meeting Minutes

October 4, 2018

Members present, constituting a quorum: Rachel Daluge, Nikki Kaufman, Don Baker, Jess Wireman, Lindsey Ehinger, Lorie Cahn (remotely), Rani Carr, Joe Kola

Others Present: Caroline Sheahan, ISWR Financial Accountant; Paul Walters, Jackson Hole Airport; Mari Allan Hanna, ISWR Waste Diversion Outreach Coordinator; Heather Overholser, ISWR Superintendent; Carrie Bell, ISWR Administrative Assistant; Kelly French, Jackson Curbside Recycling; Tom Segerstrom, Teton Conservation District; Kent Jaspersen, ISWR Solid Waste Operations Manager; Ted Van Holland, Teton County Engineering; Paul Vogelheim, Teton County Commissioner; Iris Saxer, Teton Valley Community Recycling; Johnny Ziem, Town of Jackson Public Works.

3:00 pm-- Meeting called to order by Don Baker at ISWR

Motion to approve September minutes, Moved: Joe, Second: Lorie, All in Favor, motion carried at 3:03.

Report from Board Chair, Don Baker:

- Board positions will be opening up soon. Andi, Lorie and Rachel's positions all are opening up, but they will be reapplying.
- Love the new board e-notebook.

Update from Paul Vogelheim, County Commissioner:

- Thank you to Mari Allan on behalf of the Commissioners, we love the display outside of the chambers.
- We have an opportunity once a month with our federal partners to talk about issues. For the last couple months, we've been talking about the carcass issue. Tom Segerstrom attends also. Carcasses have been a regular topic. The Elk Refuge has taken a position that they want to see some sort of disposal, not on their property, as a community solution, and to use an incinerator as a solution. They originally offered \$100,000 and have increased it to \$300,000 to support a community solution. There is strong support for a community solution. It's a different story when we are talking state wide. As commissioners, we sent a letter to WYDOT and Game and Fish. One thing that jumped out from the meeting last week is that Sublette is looking at expanding and adding a lined cell. WYDOT is currently letting carcasses lie on the roadsides in Lincoln County. We are in a different boat here in Teton County with our tourism industry.
- Heather- it was worth our time to go to Kemmerer on Tuesday. It makes it a more human problem. It was a small crowd, but it was a good conversation. We discussed our two different counties' problems. Lincoln County will probably make an amendment to their current policy, and that would be accepting carcasses only if they are bagged. On the way there and back, Mark Newcomb and I discussed that I haven't checked with Sweetwater County. We have a permit with them to dispose in their landfill and usually go there when we have specialized loads. I thought that if one of our commissioners has a connection with a commissioner in Sweetwater County, that could be an option. Additionally, I talked to Andy Frye in Fremont County and he said that they are still really struggling with this. A man who owns crematoriums on the east

coast contacted me after the County Commission workshop about a private option, and we were also able to talk with Mary Crosby about a private entity operating an incinerator.

- Don- who was comfortable with landfilling?
- Heather- Game and Fish. The acceptable method of disposal for carcasses are landfilling and incinerating. I believe that the landfill option has been the focus because Lincoln County has refused carcasses in their landfill in Kemmerer, even though Game and Fish says its ok.
- Tom- Paul, did you hear Brian Glaspell say that a lined landfill was not correct protocol? And that incinerating is the correct way?
- Rachel- does it depend on the specific location of the site?
- Paul V.- they are concerned about transport, among other things.
- Lindsey- Brian is from the Elk Refuge, so he is getting info from the federal level. Is there a possibility that there could be a federal overhaul of this policy (that landfilling is ok)?
- Heather- if the Elk Refuge is proposing to have an incinerator on their property, and the feds say that is the way to do it- that's what they are going to do. Statewide, Game and Fish has their own regulations and can advise using landfills for disposal.
- Paul V.- Brian wants the incinerator because he believes that is the only solution. They all have their jurisdiction, but no one owns the animals. Incineration is the only option they want to look at.
- Heather- if anyone wants to place a landfill on land that is not federally-owned, they must meet WDEQ regulations. They would need a permit and follow the regs. .
- Lindsey- this should be a larger conversation, animals don't stop at the border.
- Paul V.- Heather is the reason this is being talked about on a state level.
- Heather- it doesn't seem like there is a coordinated effort right now. WYDOT picks up the animals with a dump trailer, uses a wench, and often it's dripping or oozing when they arrive at the TTS. That to me is concerning. It seems that one component should be developing a collection protocol with WYDOT. It feels like there needs to be more coordination.
- Paul V.- I brought this up as a critical issue. It has been sent to Natalia Macker, and there has been some interest from other counties that seem more interested in a solution.
- Joe- so the carcasses go to the transfer station and then where? Idaho?
- Kent- yes, until Teton County tests positive for Chronic Wasting Disease. Idaho is ok accepting Teton County's carcasses as long as there is no CWD.
- Johnny- who tests?
- Tom- Wyoming Game and Fish.
- Kent- if CWD doesn't show up here, we can keep sending them to Idaho. If it does, we will reopen the animal pit until we can come up with a better solution.
- Heather- there was talk about not capping that one part of the landfill next summer and then going back and capping. But its best to just cap it all at the same time.
- Joe- so there's a short-term plan, then what?
- Heather- it's hard to pull the trigger and put in an incinerator that we don't need right now. But, we will continue to work on developing a long-term plan. We put it back into our CIP for FY2020 (\$750,000).

Treasurer's Report, Joe Kola:

- Joe- Don referred me to Diana Myers, and she is joining the finance committee. She and I met and we looked at some broad issues that affect the ISWR financials. She has agreed to look at the cost analysis worksheet. Thanks to Diana for her help. Despite the board meetings changing to every other month, the finance committee will continue to meet every month. Thanks to Caroline for creating this spreadsheet. The top five commodities I believe is missing August commodities. Cardboard volatility is up, the average price went from \$150 to below \$60. It is probably worthwhile to talk about commodity prices. Anything to add Caroline?
- Caroline- no, we are only two months in. By December we will have more to look at.
- Joe- we did have a sale of aluminum last year that we didn't have this year. That explains some fluctuation.
- Lindsey- any other changes in commodity prices?
- Caroline- everything has tanked because of China. Until there is more infrastructure here it probably won't bounce back. Heather and I are going to a conference and we will learn if there is anything else going on with that.
- Heather- at WSWRA, we talked about how we can attract markets to Wyoming. It's inexpensive to do business here. Steve Molt, works for Inberg Engineers, is the president of WSWRA and he is on the Governor's ENDOW committee to diversify the economy in Wyoming.
- Rachel- what would actually happen if someone did open a business here?
- Heather- it could be a plastics mill or a paper mill. It could draw materials from the front range, as well as Wyoming.
- Joe- did we talk about compressing plastics to be used as pallets?
- Heather- When we send our plastics to market, they are either flaked or pelletized. If there was a plastic market in Wyoming that's probably what they would be doing.
- Paul V.- what is the current diversion rate?
- Joe- 33.7%

Committee and Staff Reports:

- Carrie- No Old Bill's update yet. We have heard that they are making progress on all of the donations but still have a lot of work to do. I'll report as soon as I hear anything.
- Mari Allan- I have already turned a lot over to Carrie. We hope to have her replacement soon.

Education and outreach is calmer at this time of year. We have about 40 students coming on Saturday with the JH Wild festival. The RRR in a Box is still available as a tool kit. We are pushing that, so we can report back to the Community Foundation.

Zero waste planning- we met as staff and talked about our long-term strategies, we adjusted a few things. There will be a carton recycling option in Denver starting next summer I believe, so we are exploring that as an option. They clean and compress it and make it into wall board.

- Don- that was included in the report from the UWYO students?
- Mari Allan- that was their number one recommendation. The recycling of that material is being driven by the Carton Council, so carton manufacturers are encouraging recycling. More to come on that, probably in a year and a half from now.

We also met with Tyler Sinclair from the planning department, and we talked about diverting materials from construction sites and creating an LDR that requires equal space for recycling in new construction.

A new Zero Waste report will be out by the end of the year. We thought that having it out before Old Bill's in the future would be good, since it brags a lot for us.

Food waste report- Jess has been very helpful at looking at last year's report and helping edit. There is a lot more specific reporting on contamination.

Business Leaders: we are on a roll with the Business Leaders Program and rolling out the package to give to them. In it will be a notebook to hand out depending on what kind of business it is.

- Don- we should get one of the Haderlie folks to a meeting
- Nikki- are the composting and zero waste two separate reports? Will composting be mentioned in the Zero Waste report?
- Jess- mostly yard waste composting is mentioned.
- Nikki- I think people are really interested in composting, I suggest that it is mentioned.

Compost Planning and Capital Projects Update, Heather Overholser:

- Heather- we have been approved to extend Westbank's contract for food waste compost collection. During the first year of the early adopter's program is going to be a bit chaotic and not having to figure that out and teach a hauler is very helpful.

Heather to Paul W.- I'm glad you are here- Haderlie is extending food waste composting to Grand Teton Lodge Company through the winter, do you think the airport would be interested?

- Paul- I think we would be interested. We only have the one concessionaire. But yes, very interested.
- Johnny- will food waste composting be a contract amendment or an RFP?
- Heather- we are putting the entire compost contract out to bid.
- Lindsey- is Haderlie taking compostable cutlery or just food?
- Rachel- just food, and he even makes Hole Food Rescue take stickers off produce.
- Nikki- he offers great programs.
- Heather- we are working with Nelson Engineering who is looking at the TTS water system. The estimate is around \$700,000 for a new water system.
- Ted- is that from the well from the other side of the range?
- Heather- yes.
- Rachel- is that unusual?
- Heather- slightly, it's about a quarter mile, but it has complications.
- Kent- it's antiquated.
- Heather- we had Montana Civil put in a conduit for electricity to pad 2, so, when we know exactly where we need electricity, it will be easy to run it. I need to talk to Game and Fish about fencing, probably 8-foot chain link that is grizzly proof.
- Kent- it's going to be extensive fencing.
- Tom- you should look into the TCD technical assistance grant in February.

- Heather- and you have staff that maybe could help?
- Tom- yes, Morgan Graham.
- Ted- If you ever want a second set of eyes on the water system evaluation, I have experience with that well.
- Don- does that estimate sound high to you, Ted?
- Ted- depends on the need.
- Heather- minimum of 10,000-gallon storage.
- Johnny- has the project been bid out?
- Heather- no, just the estimate.
- Johnny- when will it be bid?
- Heather- not sure yet.
- Johnny- I'd recommend bidding in January or February. We've seen bids double when summer hits just because contractors get busy.
- Ted- when do you need the water improvement ready?
- Heather- fall of next year.

We are working with CTA again for the Recycling Center Phase 2, and we decided to move the truck scale out of phase two and move it into phase 3 in the FY2020 Capital Improvement Plan. The pricing is coming in high. We are trying to be conservative. We are bidding it out this winter to hopefully start this spring.

Waste excavation- waste excavation is complete, and Montana Civil is gone. They excavated a lot more material than we thought, we anticipated 300,000 CY, but they actually did almost 800,000 CY. The engineers estimated it was going to cost \$5.4 million, but it came in at \$4.8 million. We got a great deal.

- Don- so they are done?
- Heather- yes.
- Lindsey- are we looking for out-of-town contractors or in-town? Does that affect the cost?
- Ted- there is so much construction in the county, and it's hard to imagine it keeping up. Out-of-town or in-, there is still a high cost of working within the county.
- Heather- I got a call from the News and Guide, and she wanted to know a visual for 788,000 CY. I couldn't come up with anything.
- Ted- I can come up with that for you.

Fall Clean Up Update

- Carrie- we are still working out some details, but the Rodeo Grounds drop off will be November 2 and 3, with the pumpkin smash on the 3rd.
- Don- was there an issue with plastic bags last year?
- Johnny- yeah, plastic is always an issue. This year we are trying a new thing where we will have the public empty their own bags and pick up their own trash. I've gotten some feedback from the Town Council, and they are wondering why it isn't earlier. It's so weather dependent. People don't want to hold onto their bags of leaves.
- Kent- what if we offered a coupon?

- Johnny- yeah, that creates a new problem- who distributes, who tracks?
- Heather- Johnny and I talked about extending the free drop for the two weeks before, instead of just one week.
- Johnny- we're kind of married it to the pumpkin event, but maybe it doesn't need to be.
- Mari Allan- do you think people know that you can bring yard waste year-round to the transfer station?
- Johnny- one particular person said that he bagged up his yard waste and threw it away because he didn't know what else to do with it.

Other

- Tom- Heather, I have your award letter sitting on my desk. Also, there is a candidate forum at Snow King on October 10th on water resources.
- Heather- once we get the MOA, I'll take it to the commission.
- Nikki- I was at the candidate speed dating event last night, and I had a chat with Arne Jorgensen. He wants to make a donation because so many of his materials are being recycled. Maybe this is something we can get ahead of before the next election.
- Mari Allan- there is a teacher at the middle school that does projects with those election signs.
- Mari Allan- I met with the team that did the airport study, and they are enthusiastic about the airport and the whole county and what we are doing.

Motion to Adjourn, Moved: Rachel, Second: Jess, All in favor. Meeting adjourned 4:32.

Respectfully submitted,

Carrie Bell

ISWR Administrative Assistant

Approved on _____

Attest:

Don Baker, Board Chair

Jess Wireman, Secretary